

## ANNUAL REPORT Per SCR 111 of 2007

### BY

## LOUISIANA PATIENT'S COMPENSATION FUND OVERSIGHT BOARD

October 1st 2024

#### Patient's Compensation Fund

State of Louisiana Division of Administration

JEFF LANDRY GOVERNOR



P.O. Box 3718 Baton Rouge, LA 70821 (225) 342-5200 (866) 469-9555

September 27, 2024

Honorable Patrick McMath, Chairman, Senate Committee on Health and Welfare Honorable Dustin Miller, Chairman, House Committee on Health and Welfare Honorable Kirk Talbot, Chairman, Senate Committee on Insurance Honorable Michael Firment, Chairman, House Committee on Insurance

> RE: Senate Concurrent Resolution No. 111 Regular Session, 2007

Dear Honorable Chairmen:

In accordance with SCR 111 of 2007, the Louisiana Patient's Compensation Fund Oversight Board (PCF) submits the attached annual report on the status of the PCF. The Resolution mandates a report that contains actuarial data showing growth rates, increases/decreases in exposures and assets, actuarial analysis of the financial health of the Fund and the prediction of the unfunded liability be provided to the Legislature by October 1<sup>st</sup> each year.

The Fund Oversight Board has eliminated the unfunded liability. The current indications show the PCF's level of assets to liabilities far exceeds the statutorily required minimum level. As of December 31, 2023, actuarially estimated claims liabilities were \$1,118,300,000 on an undiscounted basis with total liabilities of \$1,193,300,000; assets were \$1,363,225,453 resulting in a surplus of assets exceeding liabilities of approximately \$169,925,453.

Since inception of the Fund in 1975, over \$3 billion in claims have been paid.

The Board contracts with a consulting actuary for surcharge rating advice. Effective September 2, 2024, the Board voted to increase overall surcharge rates 2.2%. Claims frequency had been down 25% during the pandemic but seems to be back to pre-pandemic levels in 2024. The severity is increasing significantly.

An investment consultant has been retained to advise the Board on increasing investment income to help keep rates lower for the health care providers and to further solidify the financial integrity of the Fund. Investments have been allocated into a conservative portfolio which is monitored daily.

www.doa.la.gov/Pages/pcf/Index.aspx An Equal Opportunity Employer The revenue from surcharges and filing fees for fiscal year 2023-24 totaled \$153,603,836. Investment income earned was \$51,419,772. The total for administrative and claims expenditures was \$157,619,904 which exhausted the claims budget of \$150,000,000 but was well below budget on the administrative side. The administrative budget for the current fiscal year is \$9,674,837 and the claims budget is \$150,000,000 for a total agency budget of \$159,674,837. The T.O. for the agency includes 2 unclassified positions and 54 classified positions. There are 9 Board members.

In accordance with Act 182 of the 2011 Regular Session, a copy of the report has been submitted to the David R. Poynter Legislative Research Library for distribution and record keeping. The PCF's website, <u>http://www.doa.la.gov/Pages/pcf/Index.aspx</u>, contains more information, including minutes from Board meetings, financial information and rate information.

The Board has made a commitment to continue managing the PCF as efficiently as possible and to meet all statutory obligations relative to medical malpractice claims. Should there be any other information you feel would be helpful or any questions you may have, please do not hesitate to contact us.

Sincerely,

Janon Jane

Marcus Naquin, Chairman

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Ken Schnauder, CPCU, AIC Executive Director

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Members of Senate Committee on Health and Welfare Members of House Committee on Health and Welfare Members of Senate Committee on Insurance Members of House Committee on Insurance Members of Senate Committee on Judiciary A Members of House Committee on Civil Law and Procedure

#### PCF

During the 1975 legislative session, **Act 817** (R.S. 40:1231.1 *et seq*) was passed which created the Louisiana Patient's Compensation Fund (PCF). The Act was created to provide coverage to private health care providers in Louisiana, ensuring that a stable and affordable market existed for malpractice insurance and thereby keeping practitioners in the state. Second, the Act was to create a viable fund for compensating claimants. The original Act provided a statutory cap on total liability of \$500,000. It also provided for the Medical Review Panel process which is the first step in pursuing a claim against a health care provider.

In 1984, the statute was amended to allow for the payment of <u>all</u> related medical expenses. This change allowed those patients with more severe injuries to have medical expenses paid by the PCF on an ongoing basis for life.

In the 1990 legislative session, the statute was revised to create the Patient's Compensation Fund Oversight Board (Board). The creation of the Board gave providers greater input, and greater responsibility, in the operation of the PCF since members represent the provider groups that pay into the PCF.

The financial status of the PCF has significantly improved since 1990 under the leadership of the Oversight Board. There were large premium increases from 1990 to 2010 to ensure the fiscal integrity of the PCF, resulting in surcharge rates increasing by 540%. Since 2010 rates have stabilized and been reduced by over 30%. Rates have remained relatively flat over the last few years but increasing claims severity is signaling the need for rate increases.

Health care providers who choose to enroll in the PCF remain responsible for the first \$100,000 of each claim, either through an insurance company or as a self-insured provider. Coverage is provided for the second layer of \$400,000 plus all related medical expenses with the payment of the proper surcharge to the PCF. Participation in the PCF is not mandatory. There are over 27,000 private health care providers enrolled in the PCF.

An annual actuarial study is done to determine the adequacy of surcharge rates compared to current and expected liabilities. The recommendations of the actuary are utilized by the Board to establish the rates necessary to cover estimated liabilities for the upcoming year and to ensure the statutory asset level is maintained.

The actuary has estimated the PCF's liabilities, both claims already filed and those expected to be incurred in 2024, at approximately \$1,118,300,000 on an undiscounted basis. Currently the PCF's assets as of August 31, 2024, are approximately \$1,383,300,000. The Board's actions have resulted in a steady increase in assets and an elimination of the unfunded liability while at the same time have kept surcharge rates at predictable and affordable levels for private health care providers. This effort is vital to the State of Louisiana as the Board continues to guarantee a source of medical malpractice coverage that is reasonable and thus encourages health care providers to continue to practice in Louisiana and serve our citizens.

#### Patient's Compensation Fund

State of Louisiana Division of Administration



P.O. Box 3718 Baton Rouge, LA 70821 (225) 342-5200 (866) 469-9555

July 23, 2024

JEFF LANDRY GOVERNOR

> From: Ken Schnauder, CPCU, AIC Executive Director

#### RE: New Rates for the PCF effective 9/2/2024

In accordance with the annual actuarial study, the PCF Oversight Board determined there was justification for the following rate changes for all healthcare providers enrolled as stated below.

The actual percentage changes as of 09/02/2024 will be as follows:

Hospitals	+9.0%
Nursing Homes	0%
Dentists and Oral Surgeons	+2.3%
All Physicians Classes	0%
Advanced Practice Nurses	0%
Chiropractors, Optometrists and Pharmacists	0%
The overall rate increase is:	+2.2%

"All other" classes will remain at 72% of the primary premium.

The minimum rate is still \$250.

www.doa.la.gov/Pages/pcf/Index.aspx An Equal Opportunity Employer

# October 1, 2024

# **EXHIBITS**

# AND

# **EXPLANATIONS**

## Liability Funding

For years the Fund was underfunded by hundreds of millions of dollars. The Insurance Commissioner and insurance carriers were concerned with the possible insolvency of the Fund and wanted drastic rate increases to enable the Fund to satisfy the liabilities estimated by actuarial studies.

Currently and for the past 7 years the Fund has assets exceeding the actuarial estimated liabilities. Current liabilities as of December 31, 2023, are \$1,193,300,000 (undiscounted) and the assets are approximately \$1.3 billion.

The Oversight Board decided in 2016, with the blessing of actuaries, to keep asset levels at estimated liabilities, on an undiscounted basis, plus one year of expense budget. Current asset levels meet this financial goal.

## Exhibit 1a & 1b

### **Financial Summaries**

These two exhibits are documents posted on the PCF website each month, along with the general minutes from each Board meeting. They show the monthly expenditures and collections, investment income earned, and fund balance at the end of the month on a cash basis. These items as well as other information can be found on the PCF website <a href="https://www.doa.la.gov/Pages/pcf/Index.aspx">https://www.doa.la.gov/Pages/pcf/Index.aspx</a>

#### FINANCIAL DATA FOR BOARD Current FY Year 2024-2025 August 31, 2024

Fiscal Year 2024-2025 Actuarial Estimated Liabilities Estimated Unearned Surcharges Fund Balance Target		\$159,674,837 1,118,000,000 74,000,000 \$1,351,674,837
REVENUE FY Gross Collection FY Refunds Issued FY Net	SURCHARGE \$16,702,333 -\$701,285 \$16,001,048	FILING FEE S \$53,600 -\$7,900 \$45,700
Prior Year Cash Carryover YTD Investment Income, as of 07/31/2024 YTD Net Surcharge Collected YTD Net Filing Fees Collected YTD Operating Expenses YTD Claim Expenses YTD Fund Balance		\$1,383,148,371 \$3,442,887 \$16,001,048 \$45,700 -\$919,827 -\$18,425,719 \$1,383,292,461
Operating Services - Budget: Expended Balance		\$9,674,837 - <mark>\$919,827</mark> <b>\$8,755,010</b>
Claims Settlement- Budget: Expended Balance		\$150,000,000 -\$18,425,719 <b>\$131,574,281</b>
CLAIM SETTLEMENTS: All prior Month Approved Claims Not Paid Current Month Approvals Total		\$7,626,286.00 \$2,932,500.00 \$10,558,786.00

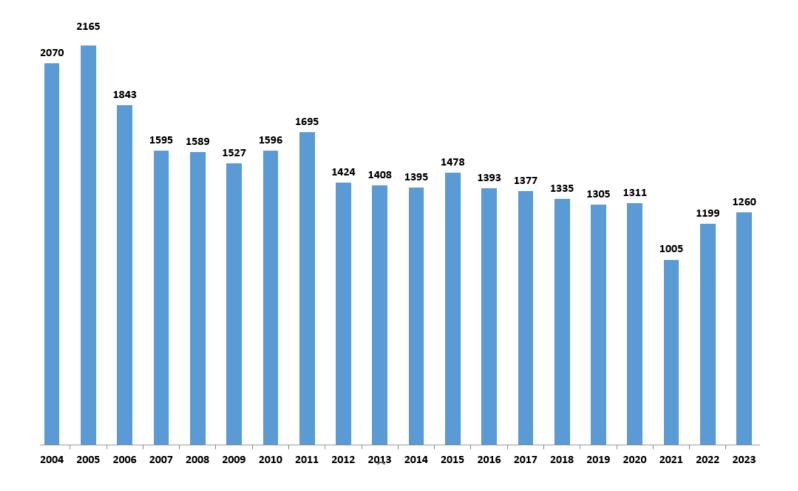
#### Monthly LAPCF Revenue Collections

FISCAL YEAR	FY 2023-2024	FY 2022-2023
July	8,887,648.85	10,211,357.01
August	7,530,390.00	6,414,165.38
September	8,297,647.06	11,361,304.43
October	19,515,704.23	17,163,205.73
November	10,564,110.42	15,793,404.49
December	30, 103, 768.98	26,627,884.99
January	10,619,540.50	11,668,252.34
February	26,522,340.87	29,539,536.25
March	5,842,259.74	3,043,996.51
April	3,431,454.98	4,136,161.40
May	5,692,719.65	4,705,605.83
June	16,596,251.06	18,451,625.84
Total	153,603,836.34	159, 116, 500. 20
July	17,200.00	21,200.00
August	26,000.00	40,850.00
September	25,000.00	26,200.00
October	18,700.00	20,550.00
November	21,400.00	20,100.00
December	21,500.00	14,350.00
January	23,900.00	22,700.00
February	25,100.00	17,900.00
March	29,300.00	29,900.00
April	22,900.00	16,000.00
May	22,800.00	24,400.00
June	22,900.00	20,800.00
Total	276,700.00	274,950.00
-		
July	3,098,023.00	1,932,166.00
August	3,918,580.00	3,316,013.00
September	4,480,308.00	3,616,914.00
October	3,417,057.00	3,325,996.00
November	3,415,508.00	3,171,177.00
December	7,492,728.00	8,267,216.00
January	3,510,593.00	2,804,888.00
February	2,827,198.00	2,701,354.00
March	6,859,507.00	4,085,100.00
April	3,648,452.00	2,972,916.00
May	4,214,812.00	3,279,333.00
June	4,537,005.00	3,290,245.00
Total	51,419,771.00	42,763,318.00
Total Collections	205,300,307.34	202,154,768.20

### **Medical Review Panels**

The number of requests for medical review panels received by the PCF during each calendar year is shown in this exhibit. The number of panels filed steadily increased from 1977 through 2000, then in 2001 there was a spike. This was the result of 750 filings dealing with the prescribing of a drug and all were dismissed within a year without payments by the PCF. In August 2003, a filing fee was instituted. Since that time there has been a decrease in panels filed.

The average annual panels filed over the last 10 years is approximately 1300 per year. The number of panels filed in 2020 and 2021 were down approximately 25% due to the effects of the pandemic. In 2023 and 2024 panel filings are closer to pre-pandemic numbers.



#### Number of Panels Filed per Calendar Year - Past 20 Years

#### Claims

The PCF claims staff are limited in what they can do relative to a panel complaint since the PCF is not involved in the initial litigation. The PCF only becomes involved if there is a settlement in which additional monies are demanded from the PCF or when a judgment exceeds the primary layer of \$100,000. Defense attorneys are only assigned when an adjuster is unable to reach a settlement with the plaintiff or when litigation or discovery through the court is necessary. Less than 5% of the PCF claims incur any defense costs. The working relationship between all parties helps to reduce legal costs associated with claims and often reduces the time necessary to complete the process and compensate the injured parties.

The claims report shows the number of claims open, closed, closed without payment, pending by year and future medical claims pending by year. It also shows the amount spent on legal defense costs and judicial interest. Updated reports are posted on the agency's website following the monthly Board meeting.

The pending claims in January 2004 totaled almost 12,000. Since then, the PCF has been proactive in obtaining the information and cooperation from involved parties to close claims. Pending claims are now just over 4000. It generally takes 1 to 2 years for a claim to complete the medical review panel process and an additional 2 to 3 years to conclude the claim.

Since inception of the Fund in 1975 there have been over \$3 billion in claim payments made.

#### Panel and Claim Report through August 2024

Report Run: 9/3/2024

Claims and Panels - Opened and Closed				Estimated Exposures			
	August	Average Month*	This Year	Reserve Type	Current	Past Month	EOY 2023
Panels Filed	65	105	839	Future Medical	\$74,904,517	\$76,399,729	\$78,703,086
Panels Closed	116	107	876	Litigation	\$4,190,386	\$4,024,436	\$2,980,776
Claims Opened	89	93	755	General Damages	\$136,071,304	\$131,900,808	\$155,514,210
Claims Closed	87	87	768	Total	\$215,166,208	\$212,324,973	\$237,198,072
	Claims Closed With	Payment - 20					

Claims Closed V	Vith Payment - 20
*Average Month based	on calendar year 2023

			Prior Year Total		
Interest	\$423,243	\$7,260,331	\$1,422,990		
Litigation	\$80,462	\$956,915	\$1,705,702	Future Medical	
				Date Filed	Open Clain
				1977	
				1981	
	For the month of			1982	
	22 claims ar			1985	
	for approval			1986	
	\$7,62	5,286		1987	
				1988	
				1989 1990	
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				2013	
				2014	
				2015	
				2016	
				2017	

Ope	n Claims By Y	ear Filed
Date Filed	Open Claims	Percentage of Total
1995	1	0.02%
1998	1	0.02%
2000	2	0.05%
2001	1	0.02%
2002	1	0.02%
2004	1	0.02%
2005	2	0.05%
2006	3	0.07%
2007	4	0.10%
2008	7	0.17%
2009	5	0.12%
2010	8	0.20%
2011	15	0.37%
2012	19	0.47%
2013	28	0.69%
2014	39	0.96%
2015	81	1.99%
2016	91	2.24%
2017	134	3.30%
2018	164	4.03%
2019	266	6.54%
2020	401	9.86%
2021	398	9.79%
2022	751	18.47%
2023	972	23.91%
2024	658	16.19%
pen Claims:	4053	100.0%

2024 Total Open Claims:

2017 2018 2019 2020 Total Open Future

3 14 1 2 167

#### **Claim Payments**

The following chart shows the payments made for the calendar years indicated. As shown, the number of claims paid; and the total amount paid peaked in 2010 and showed a significant decline in 2011 and leveled off for several years thereafter. Recently there has been a significant increase in the severity of claims mainly driven by the medical costs involved. Frequency is still relatively low, but severity continues to be a concern.

Delays in resolving claims by the primary parties (plaintiff attorneys, defense attorneys and insurance companies) often result in the PCF paying a substantial amount in judicial interest, and unnecessarily delays compensation to the injured party. To avoid such increased costs, the PCF encourages mediations and joint settlements as a means of resolving claims expeditiously and reducing costs for all involved parties. This is a win for all involved and today, the vast majority of claims are settled globally and in a much shorter timeframe.

## Settlements and Judgments Over the Years

Year	Claims Settled	Claim Payments (Minus Legal)	Average Per Claim
2001	176	\$64,581,499	\$366,940
2002	209	\$71,222,084	\$340,776
2003	201	\$76,686,165	<mark>\$381,523</mark>
2004	202	\$66,297,524	\$328,206
2005	199	\$71,989,900	\$361,758
2006	295	\$107,023,124	\$362,790
2007	317	\$103,363,305	\$326,067
2008	325	\$105,438,808	\$324,427
2009	343	\$109,619,643	\$319,591
2010	356	\$114,086,409	\$320,467
2011	284	\$106,549,917	\$375,176
2012	286	\$99,875,425	\$349,215
2013	276	\$101,828,300	\$368,943
2014	288	\$93,028,105	\$323,014
2015	328	\$81,612,364	\$248,818
2016	268	\$74,346,073	\$277,411
2017	284	\$87,526,089	\$308,190
2018	321	\$117,821,750	\$367,045
2019	310	\$105,717,417	\$341,024
2020	273	\$104,049,589	\$381,134
2021	253	\$76,335,407	\$301,721
2022	258	\$97,237,113	\$376,888
2023	268	\$121,074,024	\$451,769

### **Future Medicals**

The Act was amended in 1984 to "uncap" related medical expenses and benefits.

Currently the PCF pays ongoing medical expenses on 165 patients in the amount of approximately \$2,000,000 per month.

The PCF began using a fee schedule in November 2001 which has resulted in significant savings to the PCF at no cost to the patients or their families. Reductions by the PCF are created by decreased payment to health care providers providing the services.

Medical expenses include not only physician visits, prescriptions, and hospitalizations but also handicapped-equipped vehicles, specialized wheelchairs, adaptive computer equipment, home modifications and payments to family members and others for providing care in the home.

Since the addition of unlimited Future Medical expenses, the PCF has paid in excess of \$1,200,000,000 in medical expenses. Since 2018 the medical expenses account for well over 50% of the total claim payment expenses.

Calendar Year	Past Medical	Future Medical	Grand Total
2010	\$19,729,194	\$19,257,698	<mark>\$38,986</mark> ,892
2011	<b>\$20,700,</b> 324	\$20,808,070	<mark>\$41,508,</mark> 394
2012	\$23,143,778	\$18,018,971	<mark>\$41,162</mark> ,749
2013	\$31,191,636	\$22,525,600	\$53,717,236
2014	\$30,022,848	\$26,165,950	<mark>\$56,188,79</mark> 8
2015	\$18,648,276	\$19,925,109	<mark>\$38,573</mark> ,385
2016	\$20,437,267	\$29,322,042	\$49,759,309
2017	\$28,098,470	\$23,179,782	\$51,278,252
2018	\$42,828,182	\$34,971,922	\$77,800,104
2019	\$39,670,293	\$45,357,806	\$85,028,099
2020	\$38,640,931	\$38,642,951	\$77,283,882
2021	\$27,901, <mark>671</mark>	\$25,232,985	\$53,134,656
2022	\$36,003,342	\$28,557,243	\$64,560,584
2023	\$57,611,532	\$26,117,509	\$83,729,041

# Exhibit 6a & 6b

#### **Rates & Enrollments**

The Oversight Board assumed management of the PCF in late 1990. The recommendations of the annual actuary studies have been implemented since that time resulting in significant increases in rates until 2010. Rate changes from 1989 to 2010 resulted in huge increases amounting to an increase of 540% in what private health care providers paid for coverage. In 2010 the annual actuarial study revealed rates could be reduced for the first time; the decrease would still provide additional funds to further reduce the unfunded liabilities at the time. The overall rate reduction for all classes of providers combined was 13% in 2010. Since then, there was an overall rate reduction every year for all providers until 2018 wherein a 1.2% overall increase was implemented and in 2019 a 7.8% overall increase was implemented. Rates remained unchanged for the next 3 years and in 2023 a small 1.3% rate increase was implemented and this year a 2.2% increase took effect September 2, 2024.

The Fund is now fully funded; therefore, the goal will be to maintain current rate levels and reduce or increase rates whenever actuarially sound to do so but keeping asset levels, relative to liabilities, where they currently stand.

It should be noted the number of enrolled providers shown in the chart does not include medical support staff such as nurses or lab & x-ray techs. The actual number of individual health care providers covered by the PCF would be substantially larger if these individual providers were included in the totals.

#### Sample Rates Over Time Occurrence Coverage

(For PCF Layer Only)

Specialty	1990	2007	2024
Hospital (Per Bed)	\$591	\$2,843	\$3,848
Internist	\$2,261	\$8,164	\$6,058
General Surgery	\$7,856	\$28,294	\$22,284
OB/GYN	\$10,273	\$41,349	\$23,484

Based on Fiscal Year							
	Physician FTE	Dentists	APRN's	Nursing Homes	Hospitals	All Others	Total
1985	3955	904	200	0	104	1918	7081
1990	87\$0	1563	532	6	152	2948	13981
2000	10561	1686	1561	98	206	1496	15608
2010	11634	1876	2668	297	226	2348	19049
2014	10848	1894	3816	260	229	3550	20597
2017	12949	1976	5042	277	219	3386	23849
2018	11544	1905	5399	285	224	3350	22707
2019	13640	1859	4801	281	211	3361	24153
2020	12808	1830	4301	285	204	3416	22844
2021	13836	1780	4636	297	218	6258	27025
2022	14061	1964	5689	287	212	5571	27784
2023	15190	1964	5739	291	213	5092	28489
2024	16234	2000	5415	289	214	3104	27256

#### Enrolled Providers in the Louisiana Patient's Compensation Fund Based on Fiscal Year

## Louisiana Patient's Compensation Fund

For more information please go to http://www.doa.la.gov/Pages/pcf/Index.aspx

The PCF web site will contain the report to the legislature as mandated by SCR 111

For more information, you can also contact:

- Ken Schnauder, CPCU, AIC, Executive Director <u>ken.schnauder@la.gov</u> Phone 225-342-5312
- Marcus Naquin, PCF Oversight Board Chairman, <u>marcusnaquin@gmail.com</u> Phone 985-687-3436